#### REPORT OF THE AUDIT OF THE CHRISTIAN COUNTY SHERIFF

For The Year Ended December 31, 2003



# CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS www.auditor.ky.gov

105 SEA HERO ROAD, SUITE 2 FRANKFORT, KY 40601-5404 TELEPHONE (502) 573-0050 FACSIMILE (502) 573-0067

#### **EXECUTIVE SUMMARY**

### AUDIT EXAMINATION OF THE CHRISTIAN COUNTY SHERIFF

### For The Year Ended December 31, 2003

The Auditor of Public Accounts has completed the Christian County Sheriff's audit for the year ended December 31, 2003. Based upon the audit work performed, the financial statement presents fairly, in all material respects, the revenues and expenditures of the County Sheriff and the revenues, expenditures, and fund balances of the County Sheriff's operating fund and county fund with the State Treasurer in conformity with the regulatory basis of accounting described in Note 1.

#### **Financial Condition:**

This is the first year the Christian County Sheriff has established an operating fund and county fund with the state treasurer after having established the county's population was over 70,0000.

A fee official in counties with a population over 70,000 has two funds established with the state for the deposit of fees collected. Seventy-five percent (75%) of the fees collected are deposited in a Sheriff's operating fund and used for office expenses of the fee official. The remaining twenty-five percent (25%) of fees collected are deposited to the county government fund and quarterly paid to the county government. These funds are closed at the end of each four-year term by paying the balances to the respective county government.

For year ended December 31, 2003, the Sheriff's fee revenues were \$1,509,452, an increase of \$607,805 over the previous year. Expenditures decreased from the previous year by \$14,406 resulting in total expenditures of \$56,356. Funds of \$1,453,096 were paid to the Sheriff operating and county funds maintained by the state.

For the year ended December 31, 2003, the 75 % operating fund of the Sheriff had revenues of \$1,355,657 and expenditures of \$1,294,355 resulting in an ending balance of \$61,302. The county fund of the Sheriff had revenues of \$102,960 and excess fees paid to the county treasurer of \$102,960.

#### **Deposits:**

The Sheriff's deposits were insured and collateralized by bank securities.

<u>CONTENTS</u> PAGE

INDEPENDENT AUDITOR'S REPORT	l
STATEMENT OF REVENUES AND EXPENDITURES - REGULATORY BASIS	3
STATEMENT OF REVENUES, EXPENDITURES, AND FUND BALANCES OF THE SHERIFF'S OPERATING FUND AND COUNTY FUND WITH THE STATE TREASURER - REGULATORY BASIS4	1
Notes To The Financial Statements	5
Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of The Financial Statements Performed In Accordance With Government Auditing Standards	11



## CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable Steve Tribble, County Judge/Executive Honorable William E. Gloyd, Christian County Sheriff Members of the Christian County Fiscal Court

#### Independent Auditor's Report

We have audited the accompanying statement of revenues and expenditures - regulatory basis of the County Sheriff of Christian County, Kentucky, and the statement of revenues, expenditures, and fund balances of the County Sheriff's operating fund and county fund with the State Treasurer - regulatory basis for the year ended December 31, 2003. These financial statements are the responsibility of the County Sheriff. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for County Fee Officials issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the County Sheriff prepares the financial statements on a regulatory basis of accounting that demonstrates compliance with the laws of Kentucky, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the revenues and expenditures of the County Sheriff and the revenues, expenditures, and fund balances of the County Sheriff's operating fund and county fund with the State Treasurer for the year ended December 31, 2003, in conformity with the regulatory basis of accounting.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated July 6, 2004, on our consideration of the County Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be read in conjunction with this report in considering the results of our audit



The Honorable Steve Tribble, County Judge/Executive Honorable William E. Gloyd, Christian County Sheriff Members of the Christian County Fiscal Court

This report is intended solely for the information and use of the County Sheriff and Fiscal Court of Christian County, Kentucky, and the Commonwealth of Kentucky and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

Audit fieldwork completed - July 6, 2004

# CHRISTIAN COUNTY WILLIAM E. GLOYD, COUNTY SHERIFF STATEMENT OF REVENUES AND EXPENDITURES - REGULATORY BASIS

#### For The Year Ended December 31, 2003

Revenues
----------

State Fees for Services			\$ 220,992
Circuit Court Clerk			4,325
Fiscal Court			586,000
County Clerk			9,507
Commission on Taxes			531,012
Fees Collected for Services:  Serving Papers Sheriff's 10 % Penalty Fees Auto Inspections Building Fund Fees Accident/Police Reports Sheriff's Advertising Costs and Tax Bill Fees		43,954 39,381 27,555 18,270 3,176 3,743	136,079
Other Revenue:  Miscellaneous Receipts Carrying Concealed Deadly Weapon Permits	6	9,408 8,637	18,045
Interest Earned			3,492
Total Revenues			\$ 1,509,452
Expenditures			
Payments to State: Carrying Concealed Deadly Weapon Permits Payments To County: Building Fund Fees Other Expenditures: Transporting Fugitives		5,735 18,270 32,351	
Total Expenditures			\$ 56,356
Net Revenues Payments to State Treasurer: 75% Operating Fund 25% County Fund	6	1,355,657 102,960	\$ 1,453,096 1,458,617
Refund Due from State Treasurer to Fiscal Court			\$ (5,521)

The accompanying notes are an integral part of the financial statements.

# CHRISTIAN COUNTY WILLIAM E. GLOYD, COUNTY SHERIFF STATEMENT OF REVENUES, EXPENDITURES, AND FUND BALANCES OF THE SHERIFF'S OPERATING FUND AND COUNTY FUND WITH THE STATE TREASURER - REGULATORY BASIS

#### For The Year Ended December 31, 2003

	_	75%		25%		
	Operating Fund		County Fund		Totals	
		Tund		T unu		Totals
Fund Balance - January 1, 2003	\$		\$		\$	
Revenues						
Fees Paid to State - Operating Funds (75%)		1,355,657				1,355,657
Fees Paid to State - County Funds (25%)				102,960		102,960
Total Funds Available	\$	1,355,657	\$	102,960	\$	1,458,617
Expenditures						
Christian County Government	\$		\$	102,960	\$	102,960
Personal Services-						
Sheriff's Salary		81,968				81,968
Deputies' Salaries		695,317				695,317
Training Incentive		3,036				3,036
Employee Benefits-						
Employer's Share Social Security		56,346				56,346
Employer's Share Retirement		40,450				40,450
Employer's Paid Health Insurance		151,021				151,021
Other Payroll Disbursements		2,300				2,300
Contracted Services-						
Advertising		12,789				12,789
Bookkeeping		12,552				12,552
Audit Services		5,970				5,970
Insurance and Other		5,541				5,541
Rentals		3,792				3,792
Data Processing Services		3,651				3,651
Materials and Supplies-						
Uniforms		5,456				5,456
Office Materials and Supplies		2,690				2,690

CHRISTIAN COUNTY
WILLIAM E. GLOYD, COUNTY SHERIFF
STATEMENT OF REVENUES, EXPENDITURES, AND
FUND BALANCES OF THE SHERIFF'S OPERATING FUND
AND COUNTY FUND WITH THE STATE TREASURER - REGULATORY BASIS
For The Year Ended December 31, 2003
(Continued)

		75%		25%		
	(	Operating	(	County		
		Fund		Fund		Totals
Expenditures (Continued)				·		_
Other Charges-						
Postage	\$	11,705	\$		\$	11,705
Telephone		4,315				4,315
Tires and Tubes		3,440				3,440
Dues		2,079				2,079
Printing, Stationery		1,489				1,489
Travel		1,546				1,546
Misc.		299				299
Other Maintenance and Repair		332				332
Conferences		275				275
Other		5,521				5,521
Auto Expenses-						
Gasoline		36,820				36,820
Vehicle Maintenance and Repairs		20,575				20,575
Capital Outlay-						
Vehicle Lease Payments (Note 4)		73,932				73,932
Computer Equipment		33,999				33,999
Law Enforcement Equipment		15,149				15,149
Total Expenditures	\$	1,294,355	\$	102,960	\$	1,397,315
Total Expenditures	Φ	1,494,333	φ	102,900	φ_	1,377,313
Fund Balance - December 31, 2003	\$	61,302	\$	0	\$	61,302

#### CHRISTIAN COUNTY WILLIAM E. GLOYD, COUNTY SHERIFF NOTES TO THE <u>FINANCIAL STATEMENTS</u>

December 31, 2003

#### Note 1. Summary of Significant Accounting Policies

#### A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of revenues over expenditures to facilitate management control, accountability, and compliance with laws.

#### B. Basis of Accounting

KRS 64.820 directs the fiscal court to collect any amount due from the County Sheriff as determined by the audit.

KRS 64.350 establishes that a fee official in counties with a population over 70,000 has two funds with the State Treasurer for the deposit of fees collected. Seventy-five percent (75%) of the fees collected is deposited in a County Sheriff's operating fund and used for office expenses of the fee official. The remaining twenty-five percent (25%) of fees collected is deposited to the county fiscal court fund and paid to the fiscal courts, urban-county governments, or consolidated local governments of the respective counties quarterly no later than April 15, July 15, October 15, and January 15. These funds are closed at the end of each official term by paying the balances to the respective county government.

The financial statements have been prepared on a regulatory basis of accounting, which demonstrates compliance with the laws of Kentucky and is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this regulatory basis of accounting revenues and expenditures are generally recognized when cash is received or disbursed with the exception of accrual of the following items (not all-inclusive) at December 31:

- Interest receivable
- Collection on accounts due from others for 2003 services
- Reimbursements for 2003 activities
- Tax commissions due from December tax collections
- Payments due other governmental entities for payroll
- Payments due vendors for goods or services provided in 2003
- Payroll expenditures incurred but not paid

The Attorney General issued a letter which stated that some revenues of the fee official offices could be considered reimbursed expenses. All reimbursed expenses are treated as revenue in the 75 percent fund.

CHRISTIAN COUNTY WILLIAM E. GLOYD, COUNTY SHERIFF NOTES TO THE FINANCIAL STATEMENTS December 31, 2003 (Continued)

#### Note 2. Employee Retirement System

The county officials and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a multiple-employer public retirement system that covers all eligible full-time employees. Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5.0 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 6.34 percent for the first six months and 7.34 percent for the last six months of the year. Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65.

Historical trend information pertaining to CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report which is a matter of public record.

#### Note 3. Deposits

The Sheriff maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the Sheriff and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. These requirements were met, and as of December 31, 2003, the Sheriff's deposits were fully insured or collateralized at a 100% level with collateral of pledged securities held by the Sheriff's agent in the Sheriff's name.

#### Note 4. Vehicle Lease Payments

The office of the County Sheriff makes the lease payments on two lease agreements for sheriff vehicles which are included in Christian County's financial statements. The county is listed as the lessee on the leases.



# REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF THE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



## CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable Steve Tribble, County Judge/Executive Honorable William E. Gloyd, Christian County Sheriff Members of the Christian County Fiscal Court

Report On Compliance And On Internal Control
Over Financial Reporting Based On An Audit Of The Financial
Statements Performed In Accordance With Government Auditing Standards

We have audited the financial statements - regulatory basis of the Christian County Sheriff for the year ended December 31, 2003, and have issued our report thereon dated July 6, 2004. This was a special report on the County Sheriff's financial statements prepared in accordance with a basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether the Christian County Sheriff's financial statements as of December 31, 2003, are free of material misstatement, we performed tests of compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under <u>Government Auditing Standards</u>.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Christian County Sheriff's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.



Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of The Financial Statements Performed In Accordance With Government Auditing Standards (Continued)

This report is intended solely for the information and use of management and is not intended to be and should not be used by anyone other than the specified parties.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

Audit fieldwork completed - July 6, 2004